## **GREAT TORRINGTON NEIGHBOURHOOD PLAN**













### KEEPING THE GREAT IN GREAT TORRINGTON



# **BASIC CONDITIONS STATEMENT**



#### 1.0 INTRODUCTION

- 1.1 This Statement has been prepared by Great Torrington Town Council to accompany its submission to the local planning authority, Torridge District Council (TDC), of the Great Torrington Neighbourhood Development Plan ('the Plan') under Regulation 15 of the Neighbourhood Planning (General) Regulations 2012.
- 1.2 The Plan has been prepared by the Great Torrington Town Council, a qualifying body, for the Neighbourhood Area covering the whole of the Town of Great Torrington, as designated by TDC on 24<sup>th</sup> November 2014.
- 1.3 The policies described in the Neighbourhood Plan relate to the development and use of land in the designated Neighbourhood Area only. The plan period of the Plan is from 2018 2031 and it does not contain policies relating to excluded development in accordance with the Regulations.
- 1.4 The Statement addresses each of the four 'basic conditions' required of the Regulations and explains how the Plan meets the requirements of paragraph 8 of Schedule 4B to the 1990 Town & Country Planning Act.
- 1.5 The Regulations state that a Neighbourhood Plan will be considered to have met the basic conditions if:
  - Having regard to national policies and advice contained in guidance issued by the Secretary of State, it is appropriate to make the neighbourhood development plan
  - The making of the neighbourhood development plan contributes to the achievement of sustainable development
  - The making of the neighbourhood development plan is in general conformity with the strategic policies contained in the development plan for the area of the authority (or any part of that area)
  - The making of the neighbourhood development plan does not breach, and is otherwise compatible with, EU obligations

#### 2.0 GENERAL CONFORMITY WITH NATIONAL PLANNING POLICY

- 2.1 The Neighbourhood Plan has been prepared with regard to the revised national policies as set out in the National Planning Policy Framework (NPPF) of July 2018. It is also mindful of the National Planning Practice Guidance (NPPG) published by the Government in April 2014 in respect of formulating neighbourhood plans.
- 2.2 The following NPPF paragraphs provide general guidance on neighbourhood planning, to which the Plan has directly responded:
- 2.3 <u>Paragraph 13-</u> The application of the presumption has implications for the way communities engage in neighbourhood planning. Neighbourhood plans should support the delivery of strategic policies contained in local plans or spatial development strategies; and should shape and direct development that is outside of these strategic policies.
- 2.4 <u>Paragraph 18-</u> Policies to address non-strategic matters should be included in local plans that contain both strategic and non-strategic policies, and/or in local or neighbourhood plans that contain just non-strategic policies.
- 2.5 Paragraph 21- Plans should make explicit which policies are strategic policies. These should be limited to those necessary to address the strategic priorities of the area (and any relevant cross-boundary issues), to provide a clear starting point for any nonstrategic policies that are needed. Strategic policies should not extend to detailed matters that are more appropriately dealt with through neighbourhood plans or other non-strategic policies.
- 2.6 Paragraph 29- Neighbourhood planning gives communities the power to develop a shared vision for their area. Neighbourhood plans can shape, direct and help to deliver sustainable development, by influencing local planning decisions as part of the statutory development plan. Neighbourhood plans should not promote less development than set out in the strategic policies for the area, or undermine those strategic policies.
- 2.7 <u>Paragraph 32-</u> Neighbourhood plans may require Strategic Environmental Assessment, but only where there are potentially significant environmental effects.
- 2.8 <u>Paragraph 37-</u> Neighbourhood plans must meet certain 'basic conditions' and other legal requirements, as set out in paragraph 8 of Schedule 4B to the Town and Country

Planning Act 1990 (as amended), before they can come into force. These are tested through an independent examination before the neighbourhood plan may proceed to referendum.

- 2.9 <u>Paragraph 69-</u> Neighbourhood planning groups should also consider the opportunities for allocating small and medium-sized sites suitable for housing in their area.
- 2.10 Paragraph 99- The designation of land as Local Green Space through local and neighbourhood plans allows communities to identify and protect green areas of particular importance to them. Designating land as Local Green Space should be consistent with the local planning of sustainable development and complement investment in sufficient homes, jobs and other essential services. Local Green Spaces should only be designated when a plan is prepared or updated and be capable of enduring beyond the end of the plan period.
- 2.11 <u>Paragraph 125-</u> Neighbourhood plans can play an important role in identifying the special qualities of each area and explaining how this should be reflected in development.
- 2.12 Set out in Table 1 below, is a brief summary of how each policy conforms to the NPPF. The particular paragraphs referred to in the table are those considered the most relevant to each policy but are not intended to be an exhaustive list of all possible relevant paragraphs.

Table 1: General Conformity of Neighbourhood Plan policies to the NPPF.

Policy	NPPF Paragraph	Comment on General Conformity
ENV1: Landscape	170 & 174	Recognises the character and beauty of the
Protection		countryside. The plan aims to protect and
		enhance valued landscapes.
ENV2: Wildlife	170d, 171 & 174	In accordance with the principles of
Enhancement		conserving and enhancing biodiversity.
ENV3: Enhance	171	Aims to maintain and enhance networks of
the Green		habitats and green infrastructure.
Infrastructure of		
the Parish		
ENV4: Dark Skies	180	Aims to limit the impact of light pollution
		from artificial light on local amenity,
		intrinsically dark landscapes and nature
		conservation.
ENV5: Renewable	148, 151	The Plan supports appropriate renewable
Energy		energy provision.
H1: Housing	61	The Plan will ensure that future
Types		development provides an appropriate mix
		of high quality homes, in terms of the size
		and tenure, so as to create a sustainable,
		inclusive and mixed community. The mix is
		derived from local evidence on the housing
		stock and trend data.
H2: Allocation of	61, 62, 63 & 64	Supports the provision of affordable
Affordable		housing for households whose needs are
Housing		not met by the open market, a proportion of
		which must have a local connection to the
		town, thus ensuring a more mixed, inclusive
		community.
H3: Design and	124	Requires new development to be of a high-
Layout		quality design, as this is a key aspect of
		sustainable development.
TI1: Car Parking	102e	The NPPF seeks to improve the quality of
		parking in town centres so that it is
		convenient, safe and secure.
TI2: Pedestrians	102c & 104d	Promotes sustainable transport modes to
and Cyclists		deliver a significant reduction in the

TI3: Residential Parking  TI3: Residential Parking  TI4: Visitor Parking  TI5: Visitor Parking  TI6: Visitor Parking  TI7: Visitor Parking  TI7: Visitor Parking  TI8: Visitor Parking  TI9: Visitor Parking  TI7: Visitor Parking  TI7: Visitor Parking  TI7: Visitor Parking  TI8: Visitor Parking  TI9: Visitor Parking standards for residential and non-residential development. In particular taking into account the accessibility of the development, the type, mix and use of development, the type, mix and use of development, the type, mix and use of development, the availability of and opportunities for public transport and local car ownership levels.  Aims to provide and protect social, recreational and cultural facilities.  Encourages the effective use of land by reusing land that has been previously developed, which is not of a high environmental value.  EM2: Retail Development  S5  Promotes competitive town centres that provide customer choice and a diverse retail offer and which reflect the individuality of town centres.  EM3: Innovation in Tourism and Hospitality  Great Torrington who are keen to promote such development provided they are directed to appropriate locations where there is an identified need, with respect to the character of the countryside.  EM4: Opportunities for Em9loyment  Sustainable economic growth is promoted in this policy.			environmental effects of traffic on the
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EM4: 80 & 83 Sustainable economic growth is promoted in this policy.			there is an identified need, with respect to
Opportunities for in this policy.			the character of the countryside.
	EM4:	80 & 83	Sustainable economic growth is promoted
Employment	Opportunities for		in this policy.
	Employment		

#### 3.0 THE ACHIEVEMENT OF SUSTAINABLE DEVELOPMENT

- 3.1 One of the basic conditions applying to neighbourhood plan production is that it should contribute towards the achievement of sustainable development in the designated neighbourhood area.
- 3.2 The Government's approach towards sustainable development is set out in the NPPF. This is essentially about enabling growth for the current needs of the population and for future generations to come.
- 3.3 The NPPF describes three dimensions to sustainable development: economic, social and environmental. These dimensions give rise to the need for the planning system to achieve a number of objectives:
  - a) an economic objective to help build a strong, responsive and competitive economy, by ensuring that sufficient land of the right types is available in the right places and at the right time to support growth, innovation and improved productivity; and by identifying and coordinating the provision of infrastructure;
  - b) a social objective to support strong, vibrant and healthy communities, by ensuring that a sufficient number and range of homes can be provided to meet the needs of present and future generations; and by fostering a well-designed and safe built environment, with accessible services and open spaces that reflect current and future needs and support communities' health, social and cultural well-being; and
  - c) an environmental objective to contribute to protecting and enhancing our natural, built and historic environment; including making effective use of land, helping to improve biodiversity, using natural resources prudently, minimising waste and pollution, and mitigating and adapting to climate change, including moving to a low carbon economy.

Table 2: Sustainable Development Summary

Policy	Economic	Social	Environmental
ENV1: Landscape Protection	0	✓	✓
ENV2: Wildlife Enhancement	0	✓	✓
ENV3: Enhance the Green Infrastructure of	0	✓	✓
the Parish			
ENV4: Dark Skies	0	✓	✓
ENV5: Renewable Energy	0	✓	✓
H1: Housing Types	0	✓	✓
H2: Allocation of Affordable Housing	0	✓	0
H3: Design and Layout	0	✓	✓
TI1: Car Parking	0	✓	0
TI2: Pedestrians and Cyclists	0	✓	0
TI3: Residential Parking	0	✓	0
TI4: Visitor Parking	0	✓	0
CF1: Community Facilities	✓	✓	0
EM1: Employment Uses on Urban Brownfield	✓	✓	0
Land			
EM2: Retail Development	✓	✓	0
EM3: Innovation in Tourism and Hospitality	✓	✓	0
EM4: Opportunities for Employment	✓	0	0

Key: Positive ✓ Neutral 0 Negative -

### 4.0 GENERAL CONFORMITY WITH LOCAL PLANNING POLICY

- 4.1 The North Devon and Torridge Local Plan (NDTLP) was adopted on 29<sup>th</sup> October 2018. Table 3 below sets out how each policy is in general conformity with the North Devon and Torridge Local Plan.
- 4.2 <u>Table 3: General Conformity of Neighbourhood Plan policies to the North Devon and Torridge Local Plan.</u>

Policy	Policies	Comment on General Conformity
ENV1: Landscape	ST14	ST14 ensures that development protects and
Protection		enhances the local landscape, taking into account the
		key characteristics, the historical dimension of the
		landscape and their sensitivity to change.
ENV2: Wildlife	ST14,	DM08 encourages developments to contribute
Enhancement	DM08	towards a net gain in biodiversity and geodiversity,
		where possible.
ENV3: Enhance	ST23,	ST23 expects developments to provide, or contribute
the Green	DM09,	towards the timely provisions of physical, social and
Infrastructure of	DM10	green infrastructure.
the Parish		
		DM09 safeguards green infrastructure, including
		public open spaces.
		DM10 supports the development of new green
		infrastructure that meets the quantitative and
		accessibility standards of Table 12.1.
ENV4: Dark Skies	ST14,	ST14 aims to safeguard dark skies and reduce light
	DM02	pollution.
		DM02 supports development where it does not result
		in unacceptable levels of light pollution.
ENV5: Renewable	ST02,	Development will be expected to make a positive
Energy	ST16	contribution towards the sustainability of North
		Devon whilst minimising its environmental footprint.
		CT16
		ST16 supports proposals for development
		incorporating on-site provision of renewable energy
		where it does not become a significant characteristic

H1: Housing Types  H2: Allocation of Affordable Housing H3: Design and Layout  T11: Car Parking  T12: Pedestrians and Cyclists  DM05  T13: Residential Parking DM06  DM07  T13: Residential Parking DM06  DM07  T14: Visitor Parking DM06  DM07  T14: Visitor Parking DM06  DM07  DM07  T14: Visitor Parking DM06  DM06  DM07  DM07  DM07  DM07  DM07  DM08  DM08  DM09			of the wider fabric, character and quality of the
Types reflect identified local housing needs.  H2: Allocation of Affordable Housing  H3: Design and Layout ST16, DM04  T11: Car Parking DM06 DM06 requires development proposals to provide an appropriate range of parking having regard to the accessibility of the site and the availability of public transport.  T12: Pedestrians and Cyclists DM05 States that developments shall protect and enhance existing footways, cycleways and bridleways and facilitate improvements to existing or provide new connections to routes where practical to do so.  T13: Residential DM04, DM05 states that development must ensure safe and well-designed vehicular access and egress, adequate parking and layouts which consider the needs and accessibility of all highway users.  CF1: Community ST22 Policy ST22 ensures that there is an appropriate range and distribution of community facilities and services to meet resident's needs.  EM1: ST11, DM13 resists non-employment development uses on sites or in buildings previously used for employment	III. Haveing	CT4.7	landscape.
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Brownfield Land unless proved unviable.	Brownfield Land		unless proved unviable.

EM2: Retail	ST11,	ST11 supports new business formations and the long-
Development	DM22,	term survival of businesses encouraged.
	GTT	
EM3: Innovation	ST13,	ST13 supports a year-round tourism industry that
in Tourism and	DM14,	does not damage the natural or historic assets of
Hospitality	DM17,	North Devon.
	DM18	
		DM14, DM17 & DM18 supports new small scale
		economic development and expansions of existing
		tourism in settlements and the countryside, subject to
		a number of criteria.
EM4:	ST11,	ST11 supports employment generating opportunities
Opportunities for	GTT	to meet identified needs and locally determined
Employment		growth aspirations.

#### 5.0 COMPATIBILITY WITH EU OBLIGATIONS AND LEGISLATION

- 5.1 The Neighbourhood Plan has regard to the fundamental rights and freedoms guaranteed under the European Convention on Human Rights and complies with the Human Rights Act.
- 5.2 Considerable emphasis has been placed throughout the consultation process to ensure that no sections of the community have been isolated or excluded.
- 5.3 A screening process was carried out by Torridge District council which determined that the Neighbourhood Plan required a Strategic Environmental Assessment, this has been produced and is submitted alongside the Plan.
- 5.4 It was also determined that the plan didn't require a Habitats Regulations Assessment.